The Development of Emergency Department Patient Quality/Safety Indicators

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AHRQ Annual Conference
September 27, 2010
Overview

- HCUP and the AHRQ Quality Indicators
- Goals and scope of current project
- Literature review
- Conceptual frameworks
- Matrix of potential indicators
- Specification and testing
- Future steps
The HCUP Partnership: A Voluntary Federal-State-Private Collaboration

- 40+ states
- 90% of all discharges
- 24+ states submit ED encounters
The Making of HCUP Data

Patient enters ED/hospital

Billing record created

AHRQ standardizes data to create uniform HCUP databases

States store data in varying formats

Hospital sends billing data and any additional data elements to Data Organizations
### Types of HCUP Databases

<table>
<thead>
<tr>
<th>State Inpatient Databases (SID)</th>
<th>State Ambulatory Surgery Databases (SASD)</th>
<th>State Emergency Department Databases (SEDD)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Nationwide Inpatient Sample (NIS)</td>
<td>Kids’ Inpatient Database (KID)</td>
<td>Nationwide Emergency Department Sample (NEDS)</td>
</tr>
</tbody>
</table>
AHRQ Quality Indicators (QIs)

- Developed through contract with UCSF-Stanford Evidence-based Practice Center & UC Davis, maintained and extended through contract with Battelle
- Use existing HCUP (hospital discharge) data, based on readily available data elements
- Incorporate a range of severity adjustment methods, including APR-DRGs* and comorbidity groupings
- Disseminate software and support materials free via www.qualityindicators.ahrq.gov
- Provide technical support to users
- Continuous improvement through user feedback, annual coding updates, validation projects

* All Patient Refined - Diagnosis Related Groups
Evidence-based indicator development

1. LITERATURE REVIEW
2. USER SUGGESTIONS
3. PANEL EVALUATION (MODIFIED DELPHI PROCESS)
4. INITIAL EMPIRICAL ANALYSES AND DEFINITION
5. FURTHER EMPIRICAL ANALYSES
6. Refined DEFINITION
7. FURTHER REVIEW?
8. FINAL DEFINITION
Key considerations in the evaluation of each prospective indicator

Application/experience: Is there reason to believe the indicator will be feasible and useful?

Fosters real quality improvement: Is the indicator unlikely to be gamed or cause perverse incentives?

Construct validity: Does the indicator identify quality of care problems that are suspected using other methods?

Minimum bias: Is it possible to account for differences in severity of illness & other factors that confound comparisons?

Precision: Is there substantial “true” variation at the level of provider measurement?

Face validity/consensual validity: Does the indicator capture an important and modifiable aspect of care?
Inpatient QIs
- Mortality
- Utilization
- Volume

Prevention QIs (Area Level)
- Avoidable Hospitalizations
- Other Avoidable Conditions

Pediatric QIs

Neonatal QIs

Patient Safety QIs
- Complications
- Unexpected Death

AHRQ Quality Indicator modules
Goals and Scope

Goals

- Develop two sets of quality indicators that are applicable to the emergency department setting
  - Patient Safety Indicators (PSI)
  - Prevention Quality Indicators (PQI)
- Set the stage for future incorporation into publicly available AHRQ QI software

Scope

- Implement the established AHRQ QI measurement development process
- Adapt existing AHRQ QI to ED setting when possible
- Identify and evaluate new candidate indicators based on established measurement concepts
Search goal:
- To find studies that introduced or used quality of care measures to assess patient safety in hospital emergency departments.

Search strategy using MESH headings in PubMed:
  AND "Emergency Service, Hospital"[Mesh]

Validation using title and/or abstract keywords:
- “patient safety” OR “adverse event” OR “avoidable condition”
  AND “quality”
  AND (“emergency room” OR “emergency department”)
- For the most important papers, we searched for ‘all related articles’.
Literature review: process

- **PubMed:**
  - 1,050 abstracts, decreased to 687 when limited to human subjects, English language, date within 10 yrs.
  - All abstracts were reviewed for relevance (i.e., describing one or more measures of ED quality/safety).

- **National Quality Measures Clearinghouse**
  - [http://qualitymeasures.ahrq.gov/](http://qualitymeasures.ahrq.gov/)

- **Organizations and websites**
  - National Quality Forum
  - Federal: AHRQ and CMS/QualityNet
  - ED: ACEP and SAEM
  - AMA: Physician Consortium for Performance Improvement
  - Other developers: NCQA and The Joint Commission
  - Institute of Medicine/National Academy of Sciences
  - Canada: Institute for Clinical Evaluative Sciences, Canadian Institute for Health Information
Some TJC Core Measures address processes of care in ED management of pneumonia or myocardial infarction.

Critical trauma or shock care, generally based on detailed "peer" review of medical records to assess appropriateness and timeliness of diagnostic and therapeutic interventions.

Time-based measures, generally focused on waiting time, total LOS in the ED, ED disposition time for admitted/transferred patients.

Appropriate prescribing and avoidance of medication errors for common conditions such as asthma, bronchiolitis, gastroenteritis, laceration.

Appropriate use of imaging studies, laboratory, ECG.

Appropriate assessment of pain, oxygenation, mental status/cognition.

"Left without being seen" or "left AMA" (premature discharge from ED).

Other adverse consequences of crowding/boarding.

"Missed diagnosis" identified by return within defined time window for a serious condition.

Revisits to ED within defined time window for same or related condition.
<table>
<thead>
<tr>
<th>Domain</th>
<th>Examples</th>
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<tbody>
<tr>
<td>Access to emergency care</td>
<td>Access to providers, access to treatment centers, financial barriers, hospital capacity</td>
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<tr>
<td>Quality and patient safety environment</td>
<td>State-supported systems, institutional barriers</td>
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<tr>
<td>Medical liability environment</td>
<td>Legal atmosphere, insurance availability, tort reform</td>
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<tr>
<td>Public health and injury prevention</td>
<td>Traffic safety and drunk driving, immunization, injury control, state injury prevention efforts, health risk factors</td>
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<tr>
<td>Disaster preparedness</td>
<td>Financial resources, state coordination, hospital capacity, personnel</td>
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### Conceptual framework for prioritization: Institute of Medicine, 2010

<table>
<thead>
<tr>
<th>Crosscutting Dimensions</th>
<th>Components of Quality Care</th>
<th>Type of Care</th>
<th>Preventive Care</th>
<th>Acute Treatment</th>
<th>Chronic condition management</th>
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<td>Effectiveness</td>
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<td>Safety</td>
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<td>Timeliness</td>
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<td>Patient/family-centeredness</td>
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<td>Care Coordination</td>
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<td>Health Systems Infrastructure Capabilities</td>
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## Conceptual framework for prioritization: Institute of Medicine, 2007

<table>
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<th>Domain</th>
<th>Application to the ED</th>
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<tr>
<td>Safe</td>
<td>High-risk, high-stress environment “fraught with opportunities for error”… frequent interruptions and distractions, crowding, need for rapid decision-making with incomplete information, barriers to effective communication and teamwork, difficulty obtaining timely diagnostic tests</td>
</tr>
<tr>
<td>Effective</td>
<td>Limited by deficiencies in pre-hospital care, unavailability of trained specialists, lack of access to patients’ prior medical records, poor primary care follow-up, inability to coordinate care across settings</td>
</tr>
<tr>
<td>Patient-centered</td>
<td>Crowding, long wait times, boarding of admitted patients in hallways, design emphasis on visibility and monitoring rather than privacy</td>
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<tr>
<td>Timely</td>
<td>Designed to provide timely care for emergent medical problems, but often overwhelmed by the demand for their services…</td>
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<tr>
<td>Efficient</td>
<td>Frequently asked to provide care for which it is not the most efficient setting… primary care, urgent care for minor complaints, and inpatient care to admitted patients compromises efficiency</td>
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<tr>
<td>Equitable</td>
<td>EMTALA requires EDs to treat all patients equitably… (but) variation in resources and personnel across communities may create inequities in how patients in different EDs are treated</td>
</tr>
<tr>
<td>Domain</td>
<td>Examples</td>
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<tr>
<td>Acceptability</td>
<td>Health services are respectful and responsive to user needs, preferences and expectations.</td>
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<tr>
<td>Accessibility</td>
<td>Health services are obtained in the most suitable setting in a reasonable time and distance.</td>
</tr>
<tr>
<td>Appropriateness</td>
<td>Health services are relevant to user needs and are based on accepted or evidence-based practice.</td>
</tr>
<tr>
<td>Effectiveness</td>
<td>Health services are provided based on scientific knowledge to achieve desired outcomes.</td>
</tr>
<tr>
<td>Efficiency</td>
<td>Resources are optimally used in achieving desired outcomes.</td>
</tr>
<tr>
<td>Safety</td>
<td>Mitigate risks to avoid unintended or harmful results.</td>
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<tr>
<td>Healthy workplace</td>
<td>Provision of health services does not lead to an unhealthy work environment for health care staff.</td>
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## Application of Conceptual Framework

<table>
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<tr>
<th>Structure</th>
<th>Process</th>
<th>Outcome</th>
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<tr>
<td><strong>Effective</strong></td>
<td>Nurse staffing and skill mix (RN/total) in ED</td>
<td>Aspirin at arrival for AMI (TJC/CMS)</td>
</tr>
<tr>
<td><strong>Patient Centered</strong></td>
<td>Use of survey data in PDSA cycles to improve patient centered care in ED</td>
<td>Percentage of patients undergoing painful procedures who have pain score documentation</td>
</tr>
<tr>
<td><strong>Timely</strong></td>
<td>ED triage policies to ensure timely evaluation of high-acuity patients</td>
<td>Median time from ED arrival to ED departure for admitted ED patients (CMS)</td>
</tr>
<tr>
<td><strong>Safe</strong></td>
<td>Computerized physician order entry with decision support tools to detect medication errors</td>
<td>Confirmation of endotracheal tube placement (Cleveland Clinic Foundation)</td>
</tr>
<tr>
<td><strong>Efficient</strong></td>
<td>Availability of laboratory and radiologic support to facilitate rapid evaluation and disposition in ED</td>
<td>Percentage of low back pain patients with appropriate diagnostic test utilization</td>
</tr>
<tr>
<td><strong>Equitable</strong></td>
<td>Availability of adequate interpreting services in ED</td>
<td>Percentage of non-English speaking patients for whom interpreting services are used</td>
</tr>
</tbody>
</table>
Matrix of potential indicators

Inclusion/exclusion criteria

- Identified from published source
  - Literature review (40 journal articles)
  - Organizations and websites (if a consensus-based approach and/or modified Delphi approach was used)
  - Similar review by Alessandrini et al. for PECARN

- Address the domains of effectiveness and/or safety
  - A few measures of timeliness were included because the measure developer characterized them as having implications for safety in the ED

- Focus on care provided within the ED (not pre-hospital care)

- Clinical guidelines, standards of care, and ED decision rules were not included unless operationalized as indicators

- Can be implemented in at least one HCUP partner state using available HCUP data

- When ≥2 indicators appeared to address the same outcome, only the more recent and/or more clearly specified indicator was retained

- Measures that were evaluated and discarded or rejected through a consensus-based expert panel process were not included
Matrix of potential indicators

Application of existing inpatient PSIs

- Foreign body left in
- Iatrogenic pneumothorax
- “Postoperative” hip fracture
- “Postoperative” hemorrhage or hematoma
- Accidental puncture or laceration
- Transfusion reaction

BUT critical problem is timing

- Only 5 states (GA, MA, MN, NJ, TN) have POA in SEDD; only MA and TN also have PNUM
- In SID, POA means “present at the time the order for inpatient admission occurs” (i.e., after some period of ED treatment)
- ED diagnoses are “lost” in SID when patient admitted to same hospital
Matrix of potential indicators
35 new candidate indicators

- Age range
  - 12 for children only
  - 10 for adults only
  - 13 for both children and adults

- Donabedian’s typology
  - 11 process
  - 17 outcome (or proxy outcome such as revisit)
  - 6 hybrid (“missed serious diagnosis”)
  - 1 patient experience or health risk behavior (“left AMA”)

- Developer(s)
  - 20 Institute for Clinical Evaluative Sciences, specified in ICD-10-CA
  - 3 ACEP and/or PCPI
  - 3 CMS
  - 4 other organizations
  - 5 researchers

- Endorsement - 6 endorsed by NQF
Matrix of potential indicators
35 new candidate indicators

- **Revisits - 13**
  - 4 within 24 hours (1 specified as 24 hrs or 72 hrs)
  - 3 within 48 hours (2 specified as 48 hrs or 72 hrs)
  - 6 within 72 hours (1 specified as 72 hrs or 1 week)

- **Missed serious diagnoses - 7**
  - 1 unanticipated death within 7 days following ED care
  - 6 admission for missed diagnosis (AMI/ACS, SAH, ectopic pregnancy, traumatic injury, appendicitis)

- **Appropriate use of diagnostic test or imaging** – 5
- **Acute complications of ED procedures** – 3
- **Time within ED awaiting definitive care** – 3
- **Appropriate admission for inpatient care** – 2
- **Appropriate use of treatment or intervention** – 1
- **Left “against medical advice”** – 1
Challenges in specification and testing

- Identification of patients “at risk”
  - What procedures place patients at risk for hemorrhage or accidental puncture/laceration?

- Timing
  - Did the fall occur prior to ED arrival, in ED, or later?

- Low frequency with “true” frequency unknown
  - Unable to choose “best” specification

- Use of utilization flag variables to identify patients who had specific procedures
  - ultrasound, ECG, CT scan, transfusion

- Unable to operationalize all specifications
  - Exclusion of “planned” (or “invited”) return visits to ED
  - All presenting symptoms for “missed diagnoses”
Future steps

- Complete testing of adapted inpatient PSIs
- Prioritize 23 candidate indicators applicable to adults to select 7-12 for full specification and testing
  - Denominator inclusion/exclusion rules
  - Numerator definition
- Assess face validity based on empirical analyses of HCUP data from 9 states
- Recommend 5-7 indicators for review and feedback by an external “work group” with a diverse set of stakeholders
- Formal evaluation by expert panels through a modified Delphi panel process?
- Release of new module of ED PSIs?
Acknowledgments

- UC Davis team
  - Banafsheh Sadeghi (epidemiologist)
  - David Barnes and Aaron Bair (emergency physicians)
  - Yun Jiang and Daniel Tancredi (programming and analysis)

- External advisors
  - Jesse Pines (GWU), Michael Phelan (Cleveland Clinic), Emily Carrier (HSC), Evaline Alessandrini (CCHMC), Astrid Guttmann (ICES), Jeremiah Schuur (Brigham & Women’s)

- AHRQ CDOM staff
  - Pamela Owens and Ryan Mutter (ED task)
  - Mamatha Pancholi and John Bott (QI program)
  - Jenny Schnaier and Carol Stocks (HCUP)

- HCUP partners
  - Arizona, California, Florida, Hawaii, Indiana, Nebraska, South Carolina, Tennessee, Utah